HEALTH INSURANCE REFORM/Health Care Tax Reforms

SUBJECT: Health Insurance Reform Act of 1996 . . . S. 1028. Dole/Roth modified amendment No. 3676, as amended.

ACTION: AMENDMENT AGREED TO, 98-0

SYNOPSIS: As reported with an amendment in the nature of a substitute, S. 1028, the Health Insurance Reform Act of 1996, will make health insurance more accessible, portable, and renewable.

The Dole/Roth modified amendment, as amended, would enact tax-related health care reforms as detailed below.

- Self-employed deduction: the deduction of health care expenses for the self-employed would be increased from the current 30 percent by 5 percent per year until it reached 80 percent in the year 2006, at which level it would remain.
- Long-term care insurance: long-term care insurance and expenses would be given the same deductibility as accident and health insurance contracts; long-term care policies would meet consumer protection standards to make sure that they paid adequately for quality long-term care when needed.
- Life-insurance withdrawals: terminally and chronically ill individuals would be permitted to take tax-free withdrawals from their life insurance policies to pay their medical expenses.
- Investment Retirement Account (IRA) withdrawals: penalty-free withdrawals from IRAs would be allowed to buy health and long-term care insurance and to pay for major medical expenses.
 - High-risk pools: State-sponsored, high-risk health insurance pools would be tax-exempt.
- Medicare fraud: numerous reforms to reduce Medicare waste, fraud, and abuse would be enacted (as proposed by Senator Cohen and as agreed to by the Administration, health care providers, and consumer groups); these Medicare reforms would result in \$3 billion in savings over 7 years.

To pay for the cost of the tax deductions that it would provide, the Dole/Roth amendment would enact the following offsets:

- tax rules on expatriates would be revised; and
- an interest deduction for loans with respect to company-owned insurance would be denied.

(See other side)

YEAS (98)				NAYS (0)		NOT VOTING (2)	
Republican (51 or 100%)		Der	Democrats		Democrats (0 or 0%)	Republicans	Democrats (0)
		(47 or 100%)		(0 or 0%)		(2)	
Abraham Ashcroft Bennett Bond Brown Burns Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch Hatfield	Helms Hutchison Inhofe Jeffords Kassebaum Kempthorne Kyl Lott Lugar McCain McConnell Murkowski Nickles Pressler Roth Santorum Shelby Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner	Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Exon Feingold Feinstein Ford Glenn Graham Harkin Heflin Hollings	Inouye Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Pryor Reid Robb Rockefeller Sarbanes Simon Wellstone Wyden			EXPLANAT 1—Official 1 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nily Absent Inced Yea Inced Nay Yea

VOTE NO. 73 APRIL 18, 1996

Those favoring the amendment, as amended, contended:

The Dole/Roth amendment would make tax code changes to eliminate many of the existing financial barriers to affordable health insurance and long-term care insurance. Those changes would induce more Americans to assume greater responsibility for meeting their own health care needs instead of relying on the Federal Government. The costs of this amendment to a large extent would be recouped by this decreased reliance on Federal assistance. However, those savings would not be assumed--instead, numerous other provisions, including proposals to reduce Medicare fraud, would be enacted to offset fully the cost of these tax code changes. Many of us are very disappointed that the medical savings account provisions were stricken on a very close vote, but we are heartened that the remaining proposals in the amendment, which are also substantive, have wide support. We note that the House strongly supports medical savings accounts, and we are thus hopeful that a compromise position will be arrived at in conference that will restore some version of them. For now, we urge our colleagues to vote in favor of the Dole/Roth amendment, as amended.

No arguments were expressed in opposition to the amendment.